

Message Text

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E. O. 11652: N/A
SUBJECT: CERP 008 EVALUATION OF U.N. ASSISTANCE PROGRAM

REF: STATE A-2507

1. UN DEVELOPMENT SYSTEM IS MAKING USEFUL CONTRIBUTION TO
HAITI'S DEVELOPMENT EFFORT AND APPEARS TO BE USING GOOD
PROGRAMMING JUDGMENT IN SELECTION PROJECTS FOR FUNDING.
2. UNDP IS FACED WITH BASIC PROBLEM OTHER DONORS, I.E.
LIMITED NUMBER OF WELL-TRAINED AND MOTIVATED COUNTERPARTS.
EVEN WITH GREATER FLEXIBILITY PERMITTED UNDER "NEW DIMENSIONS"
POLICY, UNDP STILL VERY DEPENDENT ON GOH FINANCIAL
CONTRIBUTIONS AND INITIATIVE FOR SUCCESS TIS PROGRAMS, E.G.
EDUCATION PLANNING WORK REQUIRES A GREATER COMMITMENT OF
GOH MANPOWER AND FINANCIAL RESOURCES TO EDUCATION SECTOR
THAN NOW ENVISIONED.
3. 1977 HAS BEEN A TRANSITION YEAR FOR UNDP PROGRAM. UNDP
HAS BEEN PHASING OUT NUMBER OF OLD PROJECTS AND RELATED UNDP
EXPERTS AND PREPARING PROJECTS FOR THE JUST-STARTED 5 YEAR
PROGRAM. THE PROJECT FORMULATION WORK FOR NEW ACTIVITIES
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IS UNDERWAY, BUT IS WILL BE 1978 BEFORE THE PLANNED SHARP
INCREASE IN UNDP FINANCIAL ASSISTANCE WILL BE REFLECTED IN
INCREASED NUMBERS OF TECHNICIANS. PROJECT FORMULATION WORK
APPEARS TO BE MOVING RELATIVELY SLOWLY IN AGRICULTURE AND
THERE MAY BE EXTENDED PERIOD WITH RELATIVELY FEW PAO
TECHNICIANS IN THE COUNTRY. UNDP HAS ALSO BEEN PLANNING
AND/OR INITIATING SEVERAL PROJECTS FROM UN CAPITAL DEVELOPMENT

FUND. WE ARE PLEASED THAT UNDP IS USING THIS MONEY NOT ONLY FOR ACTIVITIES IN RURAL AREAS BUT ALSO FOR ACTIVITIES WHICH WILL BENEFIT URBAN POOR, E.G. PILOT PROJECT TO UPGRADE CONDITIONS IN ST. MARTIN, A SHANTY TOWN AREA OF PORT AU PRINCE, AND A PLANNED SITES AND SERVICES PROGRAM.

4. LOCAL CURRENCY CONTRIBUTIONS - IN RECENT YEARS, HAITI HAS NOT MET ITS FINANCIAL COMMITMENTS TO UNDP PROJECTS AND CUMULATIVE ARREARS ARE WELL OVER \$350,000. UNDER CURRENT UNDP GUIDELINES, THE 8 PERCENT GOH CASH CONTRIBUTION IS NOW BEING WAIVED.

5. EFFECTIVENESS OF UNDP TRIPARTITE REVIEW SYSTEM. THE ANNUAL REVIEW SCHEDULE ESTABLISHED BY THE SYSTEM IS FACILITATING TASK OF BRINGING TOGETHER ON REGULAR BASIS THE RESPONSIBLE GOH OFFICIALS, IMPLEMENTING AGENCY TECHNICAN AND UNDP STAFF. THE SUMMARY REVIEW REPORT BRINGS PROBLEMS TO ATTENTION TOP GOH OFFICIALS.

6. MEASURES TO STRENGTHEN WEAK PROJECTS OR ELIMINATE MARGINAL ONES. UNDP REPROGRAMMING EXERCISE ELIMINATED MANY OLD PROJECTS AND COMBINED OTHERS. PROGRAM IS NOW MUCH BETTER FOCUSED, ALTHOUGH IT STILL PROBABLY ATTEMPTS TO COVER TOO MANY AREAS.

7. RESIDUAL EFFECT OF UNDP'S 1975-76 FINANCIAL CRISIS- CRISIS DELAYED NEEDED INCREASE IN UNDP PROGRAM, BUT DID HAVE UNCLASSIFIED

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SALUTARY EFFECT OF FORCING GOH TO CHOOSE BETWEEN CONTINUATION OLD PROJECTS WHICH WERE NOT REACHING THEIR GOALS AND SUGGESTED NEW PROJECTS. THE CRISIS MADE IT EASIER TO DROP LESS-PRODUCTIVE OLD PROJECTS.

8. NEW DIMENSIONS: UNDP IS USING FLEXIBILITY OF NEW DIMENSIONS POLICY, E.G. IT IS HELPING TO BUILD NEW VOCATIONAL TRAINING FACILITIES, BUT POLICY HAS NOT CHANGED BASIC TECHNICAL ASSISTANCE NATURE OF UNDP PROGRAM. GOH DESIRES THAT UNDP NOT LIMIT ITS ASSISTANCE TO TECHNICAL ASSISTANCE SO NEW DIMENSIONS POLICY SHOULD IMPROVE GOH UNDP WORKING RELATIONSHIPS.

9. WOMEN IN DEVELOPMENT. APART FROM SOME TOKEN EFFORTS E.G. ILO TEAM TO STUDY POSSIBILITY OF SPECIAL TRAINING PROGRAM FOR WOMEN, UNDP HAS NOT BEEN ABLE TO PREPARE EFFECTIVE PROGRAM IN THIS AREA.
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